UNITED STATES DISTRICT COURT

WESTERN DISTRICT OF LOUISIANA

LAFAYETTE DIVISION

DANNON KEITH SELLERS

CIVIL ACTION NO. 6:14-cv-3453

LA. DOC #556277

VS.

SECTION P

SECTION

JUDGE REBECCA F. DOHERTY

CHARLES B. PLATTSMIER, ET AL. MAGISTRATE JUDGE PATRICK J. HANNA

REPORT AND RECOMMENDATION

Pro se plaintiff Dannon Keith Sellers, proceeding in forma pauperis, filed the instant civil rights complaint pursuant to 42 U.S.C. §1983 on December 15, 2014. Plaintiff is an inmate in the custody of Louisiana's Department of Corrections. He is incarcerated at the Winn Corrections Center where he is serving the 10 year sentence imposed following his 2009 conviction for forcible rape in the Sixteenth Judicial District Court, St. Martin Parish. Plaintiff sues Charles B. Plattsmier, Chief Disciplinary Counsel for the Louisiana Attorney Disciplinary Board (LADB) and Eric R. McClendon, the LADB's screening counsel. He claims that they have violated plaintiff's civil rights by failing to discipline the District Attorney and his assistant who prosecuted him. He prays for an order directing the LADB "... to have the D.A. dismiss my Bill of Information, then pull her license, also provide money damages for suffering everyday psychologically from this plight, mental anguish, stress, anxiety, and worry..."

This matter has been referred to the undersigned for review, report, and recommendation in accordance with the provisions of 28 U.S.C. §636 and the standing orders of the Court. For the following reasons it is recommended that the complaint be **DISMISSED WITH PREJUDICE** as frivolous, for failing to state a claim for which relief may be granted, and for seeking money

damages from a defendant who is immune from suit.

Background

Plaintiff was charged via Bill of Information with three counts of forcible rape. [Doc. 5-1, pp. 1-2] In June, 2009 he entered into a plea agreement and pled guilty to one count of forcible rape; in accordance with the plea agreement, the other two counts were dismissed. Plaintiff was sentenced to serve fifteen years at hard labor, with all but 10 years suspended. Plaintiff did not appeal his conviction or sentence, however in January 2010 he applied for post-conviction relief in the District Court raising claims of ineffective assistance of counsel, a violation of due process because he was denied an opportunity to cross-examine his accuser, and, the presiding judge illegally abused his power when he changed the charge from simple rape to forcible rape. His application was denied by the District Court, the Court of Appeal, and the Louisiana Supreme Court. See State of Louisiana ex rel. Dannon Sellers v. State of Louisiana, 2011-1673 (La. 4/20/2012), 85 So.3d 1232, reconsideration denied, 89 So.3d 1203 (La. 5/25/202).

Thereafter, on June 26, 2012 he filed a pro se petition for writ of habeas corpus in this

Court raising the following claims – (1) a speedy trial violation, i.e., he was in custody for over

120 days with no grand jury indictment; (2) defective bill of information; (3) ineffective

assistance of counsel; (4) infirm guilty plea; (5) the judge participated in the plea and sentencing;

(6) restraint of liberty as a result of ineffective assistance of counsel; and (7) the State failed to

commence trial in a timely manner. On August 13, 2013 the undersigned recommended

dismissal of the petition with prejudice because plaintiff's claims were either without merit or

because they were procedurally defaulted. On September 9, 2013 the Court adopted the Report

and Recommendation and ordered the petition dismissed with prejudice. On the same date the

Court denied a Certificate of Appealability (COA). See Dannon Keith Sellers v. Warden Keith Deville, Civil Action No. 6:12-cv-1801 at Docs. 1 (petition), 38 (Report and Recommendation), 41 (Judgment), and 42 (denial of COA). His application for COA was thereafter denied by the United States Fifth Circuit Court of Appeals on April 9, 2014. Sellers v. Richwood Correctional Center, No. 13-30997.

On November 8, 2014 plaintiff submitted an "Ethical Conduct Complaint" to the LADB. Therein he complained that "the prosecutors J. Phil Haney and his assistant Renee M. Louviere convicted me without jurisdiction at all whatsoever. Now J. Phil Haney and his assistant Angela Odinet is continuing to hold me in custody without any jurisdiction whatsoever." He further alleged that the Court lacked jurisdiction over his case because of a "fatally defective Bill of Information." He concluded his complaint by demanding that the LADB "recognize the validity of my claim and see the foundation is invalid and I am being detained illegally without any jurisdiction power or authority and conduct itself correct and compel Angela Odinet to produce me in court and dismiss the invalid information and release me from custody." [Doc. 1-2, pp. 1-4]

In a letter dated November 24, 2014, LADB's Screening Counsel, Eric R. McClendon advised, "After careful review, we have not found evidence of any violation of the Rules of Professional Conduct and thus no basis to open a disciplinary investigation ... It appears that the issues you have raised may be more appropriately addressed through the criminal courts and/or through post-conviction proceedings. In the event that you are successful in obtaining a court ruling that the attorney's conduct was deficient to a degree sufficient to implicate the ethical rules, you may file a new complaint against the attorney at that time." [Doc. 1-2, p. 4]

This suit followed. As noted above, plaintiff prays for an order directing the LADB "... to have the D.A. dismiss my Bill of Information, then pull her license, also provide money damages for suffering everyday psychologically from this plight, mental anguish, stress, anxiety, and worry..."

Law and Analysis

1. Screening

Plaintiff is a prisoner who has been permitted to proceed *in forma pauperis*. As a prisoner seeking redress from an officer or employee of a governmental entity, his complaint is subject to preliminary screening pursuant to 28 U.S.C. § 1915A. *See Martin v. Scott*, 156 F.3d 578, 579-80 (5th Cir.1998) (*per curiam*). Because he is proceeding *in forma pauperis*, his complaint is also subject to screening under § 1915(e)(2). Both § 1915(e)(2) (B) and § 1915A(b) provide for *sua sponte* dismissal of the complaint, or any portion thereof, if the Court finds it is frivolous or malicious, if it fails to state a claim upon which relief may be granted, or if it seeks monetary relief against a defendant who is immune from such relief.

A complaint is frivolous when it "lacks an arguable basis either in law or in fact." *Neitzke* v. *Williams*, 490 U.S. 319, 325 (1989). A claim lacks an arguable basis in law when it is "based on an indisputably meritless legal theory." *Id.* at 327. A complaint fails to state a claim upon which relief may be granted when it fails to plead "enough facts to state a claim to relief that is plausible on its face." *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007); *accord Ashcroft v. Igbal*, 556 U.S. 662, 678 (2009).

2. Habeas Corpus

Although plaintiff filed his complaint as a civil rights complaint pursuant to Section

1983, it is abundantly clear that in filing this suit he seeks to obtain the dismissal of the charges which led to his conviction and his immediate release from custody. Thus, to the extent that his complaint may be construed as challenging his confinement or as seeking an immediate or earlier release from confinement, such claims must be raised by petition for habeas corpus relief under the provisions of 28 U.S.C. § 2254. See Carson v. Johnson, 112 F.3d 818, 820 (5th Cir.1997); Cook v. Texas Dep't of Criminal Justice Transitional Planning Dep't, 37 F.3d 166, 168 (5th Cir.1994); Pugh v. Parish of St. Tammany, 875 F.2d 436, 439 (5th Cir.1989); Preiser v. Rodriguez, 411 U.S. 475, 500, 93 S.Ct. 1827, 36 L.Ed.2d 439 (1973); Serio v. Members of the La. State Board of Pardons, 821 F.2d 1112, 1117 (5th Cir.1987). "Challenges to the validity of any confinement or to particulars affecting its duration are the province of habeas corpus." Muhammad v. Close, 540 U.S. 749, 750, 124 S.Ct. 1303, 1304 (2004). Therefore, to the extent that plaintiff seeks his immediate release from custody in this civil rights litigation, such claims must be dismissed for failing to state claims for which relief can be granted pursuant to 28 U.S.C. 28 U.S.C. § 1915A(b)(1).

Moreover, even if this Court were to construe the instant action as a petition for writ of habeas corpus filed pursuant to 28 U.S.C. § 2254, dismissal would still be appropriate. As noted above, plaintiff has previously sought and was denied habeas corpus relief pursuant to 28 U.S.C. §2254. He cannot file a second or successive habeas petition in this Court until and unless he obtains permission to file from the United States Fifth Circuit Court of Appeals. See 28 U.S.C. §2244.

3. Heck v. Humphrey Considerations

As noted above, plaintiff contends that he is unlawfully imprisoned. In addition to

requesting release from custody, he also prays for money damages. In *Heck v. Humphrey*, 512 U.S. 477, 114 S.Ct. 2364, 129 L.Ed.2d 383 (1994), the United States Supreme Court determined, "[I]n order to recover damages for allegedly unconstitutional ... imprisonment or for other harm caused by actions whose unlawfulness would render a conviction or sentence invalid, a §1983 plaintiff must prove that the conviction or sentence has been reversed on direct appeal, expunged by executive order, declared invalid by a state tribunal authorized to make such determination, or called into question by a federal court's issuance of a writ of *habeas corpus*, 28 U.S.C. § 2254." A claim for damages bearing that relationship to a conviction or sentence that has not been so invalidated is not cognizable under §1983. *Heck*, 512 U.S. at 487, 114 S.Ct. at 2372. The Supreme Court imposed this requirement on §1983 plaintiffs in order to avoid collateral attacks by plaintiffs on convictions against them that are "still outstanding." *Id.* at 486, 114 S.Ct. at 2371 ("We think the hoary principle that civil tort actions are not appropriate vehicles for challenging the validity of outstanding criminal judgments applies to §1983 damages actions that necessarily require the plaintiff to prove the unlawfulness of his conviction or confinement ...")

Plaintiff's conviction and sentence have not been reversed, expunged, or declared invalid. He implies that he is falsely imprisoned. If the court were to grant him monetary relief, such ruling would necessarily implicate the validity of his conviction and of the sentence he is presently serving.

Accordingly, under *Heck*, plaintiff must demonstrate that his conviction and sentence have been reversed, invalidated, or expunged <u>prior</u> to bringing the instant action. *See Hamilton v. Lyons*, 74 F.3d 99, 103 (5th Cir. 1996). He has failed to make such a showing. Consequently, his claim for monetary damages is "legally frivolous" within the meaning of 28 U.S.C. §1915

until such time as the *Heck* requirements are met. *Hamilton*, 74 F.3d at 102-103.

4. Prosecutorial Immunity

A district attorney and his assistants are absolutely immune in a civil rights suit for any action taken pursuant to their role as prosecutors in preparing for the initiation of judicial proceedings and in presenting the State's case. *See Kalina v. Fletcher*, 522 U.S. 118, 129, 118 S.Ct. 502, 139 L.Ed.2d 471 (1997); *Imbler v. Pachtman*, 424 U.S. 409, 430-31, 96 S.Ct. 984, 47 L.Ed.2d 128 (1976); *Esteves v. Brock*, 106 F.3d 674, 676 (5th Cir.1997).

This doctrine of absolute prosecutorial immunity has been extended to agency officials acting in adjudicative proceedings. *See Butz v. Economou*, 438 U.S. 478, 98 S.Ct. 2894, 57 L.Ed.2d 895 (1978), wherein the Supreme Court analogized the roles of agency hearing examiners and prosecutors to the roles of their judicial counterparts and found that the risk that agency hearing examiners and prosecutors might commit unconstitutional acts was outweighed by the need to preserve their independent judgment. *Id.*

The United States Court of Appeals for the Fifth Circuit has further extended this absolute immunity to members of administrative boards that regulate attorneys. *See Austin Municipal Securities, Inc. v. National Association of Securities Dealers, Inc.*, 757 F.2d 676 (5th Cir.1985). Clearly then, this immunity extends to persons who act as disciplinary counsel for the LADB when they investigate and prosecute disciplinary actions. *Compare Forman v. Ours*, 804 F.Supp. 864 (E.D.La.1992), *aff'd*, 996 F.2d 306 (5th Cir.1993). Indeed, the Fifth Circuit has held that state investigators of the Texas Unauthorized Practice of Law Committee are entitled to absolute immunity because their actions are analogous to public prosecutors and agency officials in the administrative adjudication process. *Green v. State Bar of Texas*, 27 F.3d 1083, 88 (5th

Cir.1994).

Plaintiff faults Plattsmier and McClendon for their failure to institute disciplinary proceedings against Haney and his assistants. Both defendants are therefore entitled to absolute prosecutorial immunity.

Conclusion and Recommendation

For the foregoing reasons,

IT IS RECOMMENDED THAT plaintiff's civil rights complaint be DISMISSED WITH PREJUDICE as frivolous, for failing to state a claim for which relief may be granted, and for seeking monetary relief from defendants who are immune from suit pursuant to 28 U.S.C. §§1915 and 1915A.

Under the provisions of 28 U.S.C. Section 636(b)(1)(C) and Rule 72(b), parties aggrieved by this recommendation have fourteen (14) days from service of this report and recommendation to file specific, written objections with the Clerk of Court. A party may respond to another party's objections within fourteen (14) days after being served with a copy of any objections or response to the district judge at the time of filing.

Failure to file written objections to the proposed factual findings and/or the proposed legal conclusions reflected in this Report and Recommendation within fourteen (14) days following the date of its service, or within the time frame authorized by Fed.R.Civ.P. 6(b), shall bar an aggrieved party from attacking either the factual findings or the legal conclusions accepted by the District Court, except upon grounds of plain error.

See, Douglass v. United Services Automobile Association, 79 F.3d 1415 (5th Cir. 1996).

In Chambers, Lafayette, Louisiana February 4, 2015

PATRICK J. HANXA

UNITED STATEŚ MAGISTRATE JUDGE

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